

Message Text

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DEPT PASS LUSAKA FOR AMB WILKOWSKI

E.O. 11652: GDS

TAGS: PFOR, CG, AO, US

SUBJ: ANGOLA: VISIT OF CONGRESSMAN BOWEN

1. SUMMARY: CONGRESSMAN DAVID BOWEN'S THREE DAY VISIT TO KINSHASA WAS FOR EXPRESSED PURPOSE OF GAINING MAXIMUM UNDERSTANDING OF ANGOLAN SITUATION PRIOR TO HOUSE DEBATE. WHILE HERE HE HAD TALKS WITH SAVIMBI, HOLDEN ROBERTO, BISENGIMANA (MOBUTU WAS OUT OF TOWN) AND FAZ PRESIDENTIAL SPECIAL STAFF DIRECTOR BABIA. HE ALSO TALKED WITH WOUNDED ANGOLAN SOLDIERS AT FNLA HOSPITAL. DURING TALKS-- ALL OF WHICH I ATTENDED-- BOWEN MADE POINT THAT TO GAIN US PUBLIC AND CONGRESSIONAL SUPPORT THERE WAS NEED FOR MORE TANGIBLE EVIDENCE THAT (1) FNLA/UNITA ARE WORKING TOGETHER, (2) OTHER AFRICAN STATES DESIRE US ASSISTANCE TO COUNTER SOVIET/ CUBAN INTERVENTION, AND (3) OTHER GOVERNMENTS (PARTICULARLY EUROPEANS) ARE ALSO WILLING TO HELP FNLA/UNITA. SAVIMBI AND ROBERTO EXPRESSED ANXIETY RE FUTURE US SUPPORT AND NEED FOR SOUTH AFRICANS TO STAY IN. GOZ OFFICIALS STRESSED THREAT SOVIET STRATEGY POSES FOR ZAIRE'S OWN SECURITY. BOWEN INDICATED HIS INTENTION TO PLAY ACTIVE ROLE IN SUPPORT OF ADMINISTRATION'S POSITION WHEN CONGRESS RECONVENES. END SUMMARY.

2. AS USUALLY THE CASE, SAVIMBI MADE GOOD IMPRESSION AND RESPONDED CANDIDLY TO BOWEN'S POINTED QUESTIONS. SAVIMBI

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SAID WHILE IT WAS TRUE TENSION AND OCCASIONAL CONFLICT

CONTINUED BETWEEN UNITA AND FNLA FORCES IN ANGOLA, COOPERATION AT THE HIGHER LEVELS WAS GOOD AND BOTH HE AND HOLDEN WERE TRYING THEIR BEST TO ENSURE THIS COOPERATION EXTENDED DOWN THE LINE. AT UNITA'S RECENT PARTY CONGRESS ALL BUT A HANDFUL OF 30# PRESENT HAD VOWED TO BURY HATCHET AND CONCENTRATE ALL EFFORTS AGAINST MPLA. BOWEN STRESSED ANY REPORTS OF UNITA/FNLA DISCORD COULD ONLY HURT THEIR CAUSE IN US. ON SOUTH AFRICAN QUESTION, SAVIMBI SAID CONTINUED PRESENCE OF SAG FORCES WAS VITAL TO COUNTER SOVIET/CUBAN INPUT. HE THOUGHT SENATE VOTE AGAINST US ASSISTANCE HAD GREATLY DISCOURAGED SAG FROM STAYING IN, ALTHOUGH IT WAS STILL NOT CLEAR WHETHER SAG FORCES WOULD IN FACT BE WITHDRAWN BEFORE OAU SUMMIT MEETING AS SAG REPS HAD INFORMED BOTH SAVIMBI AND ROBERTO. SAVIMBI SAID UNITA COULD HOLD ITS OWN AFTER A SAG WITHDRAWAL ONLY IF UNITA WERE PROVIDED WITH MORE AND HEAVIER WEAPONS. IN RESPONSE TO BOWEN'S REMINDER THAT CONGRESS WOULD NEVER AGREE TO INTRODUCTION OF US PROSONNEL, SAVIMBI SAID FRENCH AND OTHER TRAINED EUROPEANS COULD BE FOUND TO MAN SUCH WEAPONS. SAVIMBI SAID MATTER OF SOUTH AFRICAN FORCES WAS TOO EXPLOSIVE TO PERMIT HIM TO ADMIT THEY HELPING IN ANGOLA, EVEN THOUGH SUCH ADMISSION MIGHT ENHANCE HIS CREDIBILITY IN FACE OF OAU CRITICISM. AS FOR OAU RESULTS, SAVIMBI THOUGHT SPLIT AMONG MEMBERS WOULD INDUCE NON-COMMITTED MAJORITY TO MOVE TOWARD RECOGNIZING UNITA/FNLA GOVERNMENT; STRATEGY WOULD THEN BE TO SEIZE LUANDA AND MALANJE PROVINCES AND EVENTUALLY FORCE MPLA TO NEGOTIATE.

3. HOLDEN ROBERTO: HOLDEN SAID HE HAD BEEN SHOCKED BY SENATE VOTE, WHICH HAD HAD PROFOUNDLY NEGATIVE IMPACT ON HIS CADRES AND ON OTHER AFRICANS CONCERNED BY COMMUNIST INTERVENTION IN ANGOLA. HIS AFRICAN FRIENDS, HE SAID, WERE BEGINNING TO SERIOUSLY QUESTION WHETHER THEY WOULD NOT BE BETTER OFF WITH A RELIABLE SOVIET ALLY THAN AN UNRELIABLE US. HE SAID THE SOUTH AFRICANS WERE ESSENTIAL TO RESIST THE SOVIETS' TANKS AND ROCKETS -- AND THAT WITHOUT SAG HELP "ALL WILL BE LOST". ASKED ABOUT CHINESE SUPPORT, HOLDEN SAID ONLY THE DAY BEFORE THE CHINESE AMBASSADOR HAD CALLED ON HIM TO EXPLAIN WHY CHINA

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COULD NOT ASSIST MATERIALLY ANY OF THE MOVEMENTS NOW THAT ANGOLA WAS INDEPENDENT, BUT THAT CHINA WOULD CONTINUE TO RENDER "POLITICAL AND MORAL SUPPORT" TO THE FNLA. THE AMBASSADOR HAD ALSO SAID HE COULD NOT BELIEVE THE US SENATE VOTE WAS "FINAL". DESPITE BOWEN'S ATTEMPTS TO POINT OUT IRONY OF CHINESE POSITION, HOLDEN SEEMED TO ACCEPT IT WITH UNDERSTANDING.

4. BISENGIMANA: IN MEETING WITH PRESIDENT MOBUTU'S SENIOR ADVISOR, BISENGIMANA, BOWEN EMPHASIZED THAT THE CONGRESS WOULD BE MOST IMPRESSED BY A STATEMENT BY AN AFRICAN LEADER, LIKE MOBUTU, CALLING FOR ADDITIONAL US SUPPORT IN ANGOLA IN THE EVENT THE SOVIETS AND CUBANS PERSISTED IN THEIR AID TO THE MPLA. BISENGIMANA TOOK CAREFUL NOTE OF THIS SUGGESTION AND EXCHANGED IDEAS WITH BOWEN ON HOW A RESOLUTION TO THIS EFFECT MIGHT BE WORDED AT THE UPCOMING OAU MEETING. THEN BISENGIMANA BRIEFED THE CONGRESSMAN AT LENGTH ON THE THREAT TO ZAIRE'S SECURITY POSED BY SOVIET/CUBAN MOVES IN ANGOLA. HE GAVE BOWEN A LARGE MAP OF ZAIRE WHICH DEPICTED HOW SOME OF ZAIRE'S IMPORT/EXPORT ROUTES HAD ALREADY BEEN CUT (BENGUELA RAILROAD), HOW THE MOZAMBIQUANS AND TANZANIANS HAD RECENTLY CAUSED DIFFICULTIES OVER THE ROUTE OUT THROUGH BEIRA AND KIGOMA/DAR ES SALAAM AND HOW EASY IT WOULD BE FOR AN INIMICAL REGIME IN ANGOLA/CABINDA TO CUT OFF MATADI.

5. GENERAL BABIA (FAZ"): FOLLOWING VISIT TO FNLA HOSPITAL OUTSIDE KINSHASA WHERE BOWEN TALKED WITH NUMBER OF WOUNDED BACK FROM ANGOLAN FRONT, BOWEN MET WITH GENERAL BABIA, DIRECTOR OF PRESIDENTIAL SPECIAL STAFF, WHO -- FOLLOWING UP ON BISENGIMANA'S APPROACH -- GAVE DETAILED ACCOUNT OF HOW PROVISION OF SOVIET ARMS TO HOSTILE REGIMES IN NEIGHBORING TERRITORIES (ANGOLA, CABINDA, CONGO-BRAZZAVILLE) POSED INCREASING THREAT TO ZAIRE'S OWN SECURITY. FOLLOWING DISCUSSION OF WHAT WEAPONS WERE MOST NEEDED IN BOTH ANGOLA AND ZAIRE, BABIA PRESENTED "AIDE MEMOIRE" CONTAINING PITCH FOR MORE US MILITARY ASSISTANCE TO STRENGTHEN ZAIRE'S DEFENSE CAPABILITY (SEE SEPTEL.

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6. COMMENT: CONGRESSMAN BOWEN SEEMED PLEASED WITH CONTACTS AND DISCUSSIONS HERE, WHICH HE INTENDS TO UTILIZE TO SUPPORT THE ADMINISTRATION'S POSITION DURING UPCOMING HOUSE DEBATE. BOTH ANGOLA AND ZAIRIAN OFFICIALS WELCOMED CHANCE TO MAKE THEIR CASE DIRECTLY TO MEMBER OF CONGRESS WHO SYMPATHETIC TO THEIR CAUSE. EMBASSY BRIEFED BOWEN ON BACKGROUND AND CURRENT SITUATION IN ANGOLA, AND HE EXPRESSED INTEREST IN FURTHER CONSULTATIONS WITH DEPARTMENT FOLLOWING HIS RETURN JAN 18. BOWEN CONFIRMED HE WOULD MAKE BRIEF STOP IN LUSAKA AND EXPRESSED HOPE HE COULD SEE GOZ REPS IN ADDITION TO AMBASSADOR WILKOWSKI. I BELIEVE IT WOULD BE USEFUL IF THIS COULD BE ARRANGED.

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